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The new Regulation for plant protection products in the EU

State of affairs of the recent EU Commission proposal

Wolfgang Reinert Unit E.3 – Chemicals, Contaminants and Pesticides





Directive 91/414

- Council Directive 91/414/EEC of 15 July 1991 concerning the placing on the market of plant protection products
- First harmonised legislation for pesticides in the EU
- Established the principle of substance evaluation at EU level and product evaluation at Member State (MS) level
- Established a positive list of active substances allowed for the use in plant protection products (Annex I) as well as Uniform Principles for the evaluation of applications in MS
- European Commission obliged to report to the European Parliament and the Council after 10 years
- Progress report from Commission on functioning of Directive 91/414/EEC was presented in July 2001 to the European Parliament and the Council and identified ways to amend Directive 91/414





Council

Feed-back on progress report

- Avoid repetition of animal testing
- Simplify data protection rules
- Criteria for inclusion
- Low risk substances
- Comparative assessment and substitution
- Exclude hazardous substances
- Transparency
- Mutual recognition in zones

Europ. Parl.



New Commission proposal

Proposed Regulation on PPP

- Stakeholder consultations held in 2002, 2004, 2005 and 2006, an Impact Assessment done in 2005/2006
- COM provided a proposal for a Regulation of the European Parliament and the Council
- It is now up to the European Parliament and the Council to discuss and to agree on the final text
- Schedule not exactly predictable

Health & Consumer Protection

The recent Annexes will become daughter Regulations to be adopted within 18 months



New Commission proposal

Coherence with other EU policy

- Reinforce the level of protection of human health and the environment
- Taking into account the Lisbon strategy
- Increase transparency
- Reflect the creation of the EFSA
- Avoid repetition of animal testing



- Extension and strengthening of the single market
- Simplify procedures





Main issues

Different legal instrument (Regulation)

Zonal mutual recognition

- applies to PPP; no change for active substances
- 3 zones for obligatory mutual recognition within a short fixed deadline
- MS can impose additional risk mitigation for workers and bystanders
- greenhouse and post-harvest uses are one zone all over the EU

Provisional national authorisations

- No longer compatible with recent MRL legislation
- But this is counterbalanced by a predictable, shorter evaluation procedure





Main issues cont'd

Comparative assessment

- Comparative assessment at EU level based on hazard criteria to identify candidates for substitution

- Before deciding on a PPP containing a substance candidate for substitution, MS will have to verify whether there are sufficient effective alternatives

Data protection

- no change for PPP, only for active substances
- more detailed rules for vertebrate studies
- no new data protection at renewal of approval ("inclusion")





Main issues cont'd

Information duty

Records to be kept by farmers and to be made available on request to the drinking water industry and to neighbours
Authorisation may provide for an obligation to inform neighbours before spraying

Streamlined evaluation procedure

- Clear deadlines for the different steps
- Aim is decision making within 25 months after dossier submission





Main issues cont'd

Criteria for approval

- applicable if exposure is not negligible
- CMR cat. 1 or 2
- Endocrine disruptors
- PBT, vPvB

Low risk/basic substances

- Low risk substances (*ex post*) may be approved for 15 years, with 12 years of data protection
- Fixed deadlines for authorisation procedure for PPP made from low risk substances
- Basic substances (*ex ante*) may be approved for an unlimited period
- Criteria: not predominantly used as a ppp and no subst. of concern
- Application admissible for every interested party or Member State





Other issues

- Scope (safeners & synergists, co-formulants)
- Renewal of approval only once
- Role of EFSA
- Fees and charges (in line with recent rules)
- Data access / confidentiality
- GMO's
- Minor Uses
- Monitoring and controls
- Human testing



New Commission proposal

...on the web:







EU guidance documents

- Guidance documents are intended to guide applicants and regulators
- Guidance documents are not legally binding
- Guidance documents are issued under the support of MS
- Guidance documents are based on the outcome of discussions in (small) expert groups
- Expertise from Member States and third Stakeholders (industry, academia, NGOs) is usually included during the drafting phase



Directive 91/414/EEC

Draft guidance documents (under progressive development)

- Plant strengtheners with low risk profile Data requirements (doc. Sanco/1003/2000, rev. 3), 21 June 2001
- Plant extracts data requirements (doc 10472, rev. 5), 6 July 2004
- Chemical substances data requirements (doc 10473, rev. 4), 6 July 2004



Basics: EU legislation

Legal process within EU

- 1. Primary legislation (treaties): decisions taken on a long notice and for a long period; political leaders
- 2. Secondary legislation, Council and European Parliament: median timescale; high political and administrative level Regulation, Directive and Decision
- 3. Secondary legislation, Commission: median to short timescale, high to medium administrative level
- 4. Other instruments, e.g. Thematic Strategies, recommendations, guidance documents: long to short timescale, all levels may be involved, but with an emphasis on technical level, legally not binding